

Message Text

PAGE 01 TEL AV 06838 01 OF 02 301422Z

51

ACTION NEA-12

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UNCLAS SECTION 1 OF 2 TEL AVIV 6838

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TAGS: PFOR, IS, XF

SUBJECT: PLAN FOR ISRAELI SETTLEMENTS FOR 1974-1978

1. SUMMARY: HAARETZ AUG 24 CARRIED ARTICLE BY USUALLY WELL-INFORMED REPORTER LITANI ENTITLED "THE SETTLEMENTS THAT WILL BE ESTABLISHED." AS BASIS FOR ARTICLE, LITANI DRAWS UPON PLAN PREPARED BY SETTLEMENT DEPARTMENT OF JEWISH AGENCY WHICH IS CURRENTLY UNDER CONSIDERATION BY VARIOUS GOVERNMENTAL BODIES. IN ADDITION TO 46 SETTLEMENTS ALREADY EXISTING IN TERRITORIES (48 BY OUR COUNT), LITANI SAYS THAT 36 NEW SETTLEMENTS WILL BE ESTABLISHED OVER NEXT FOUR YEARS--10 WITHIN ISRAEL'S PRE-1967 BOUNDARIES AND 26 IN OCCUPIED TERRITORIES. HE ADDS THAT FOUR ADDITIONAL SETTLEMENTS HAVE RECENTLY BEEN APPROVED AND CONSTRUCTION ON THEM HAS OR WILL BEGIN SHORTLY. LITANI NOTED THAT THERE WILL THUS BE TOTAL OF 76 ISRAELI SETTLEMENTS IN OCCUPIED TERRITORIES BY END OF 1978 IF PLAN IS APPROVED AND IMPLEMENTED AND THAT BY EARLY 1980S NUMBER OF ISRAELI SETTLERS WILL RISE TO TENS OF THOUSANDS. LITANI ALSO OUTLINES DIVISION OF RESPONSIBILITIES

UNCLASSIFIED

PAGE 02 TEL AV 06838 01 OF 02 301422Z

AMONG GOVERNMENTAL AND SEMI-GOVERNMENTAL BODIES FOR ESTABLISHMENT OF SETTLEMENTS, EMB BELIEVES ARTICLE ADDS USEFUL INFO TO REPORTS PREVIOUSLY SENT ON LABOR PARTY CONSIDERATION OF PROGRAM FOR NEXT FOUR YEARS IN OCCUPIED

TERRITORIES. END SUMMARY.

2. EMBASSY TRANSLATION OF ARTICLE FOLLOWS (UNNECESSARY WORDS OMITTED). BEGIN TEXT. JEWISH AGENCY'S SETTLEMENT DEPARTMENT HAS SUBMITTED A PROPOSAL TO "INTER-INSTITUTIONAL COMMITTEE FOR SETTLEMENT," DETAILS OF WHICH HAVE NOT BEEN PUBLISHED SO FAR. PROPOSAL CONCERNS ESTABLISHMENT OF NEW SETTLEMENTS IN NEXT FOUR YEARS (1974-1978). ACCORDING TO PROPOSAL (WHICH HAS NOT BEEN FINALLY APPROVED, BUT WHICH WAS MENTIONED WITHIN FRAMEWORK OF DEMANDS CONTAINED IN DAYAN DOCUMENT, AND WAS AGREED UPON IN GENERAL OUTLINES IN GALILI DOCUMENT, 36 NEW SETTLEMENTS WILL BE ESTABLISHED IN 11 DIFFERENT ZONES THROUGHOUT THE COUNTRY.

3. DIVISION OF SETTLEMENTS IS AS FOLLOWS: TEN ARE SCHEDULED TO BE SET UP WITHIN BOUNDARIES OF GREEN LINE: IN ARAVA, IN CENTRAL NEGEV, IN GALILEE, IN TANACH AND IN ASHDOD REGION (A GEORGIAN VILLAGE). OTHER SETTLEMENTS WILL BE SET UP ON GOLAN HEIGHTS (6); IN JORDAN VALLEY BASIN (7); IN GUSH ETZION (1); AT RAFAH JUNCTION (6); IN GAZA STRIP (3); AND IN MIFRATZ SHLOMO (3) (SHARM EL-SHEIKH REGITN).

4. SO FAR, 46 ISRAELI SETTLEMENTS HAVE BEEN SET UP BEYOND GREEN LINE, TWO OF WHICH (KIRYAT ARBA AND OPHIRA) ARE NOT HANDLED BY SECTION FOR SETTLEMENT OF ZIONIST ORGANIZATION. THIS SECTION HANDLES SETTLEMENTS BEYOND GREEN LINE, WHILE JEWISH AGENCY'S SETTLEMENT DEPARTMENT HANDLES SETTLEMENTS THIS SIDE OF GREEN LINE.

5. OUT OF EXISTING 46 SETTLEMENTS, WHICH INCLUDE "URBAN BEGINNINGS," COOPERATIVE SETTLEMENTS, KIBBUTZIM, COOPERATIVE MOSHAVIM, REGIONAL CENTERS, AND NAHAL PRE-SETTLEMENTS, THERE ARE 17 SETTLEMENTS ON GOLAN HEIGHTS, 12 IN JORDAN VALLEY BASIN, 3 IN GUSH ETZION, 1 IN HEBRON, 1 IN AYALON VALLEY, 4 IN GAZA STRIP, 4 AT RAFAH JUNCTION, 1 IN SINAI AND 3 IN MIFRATZ SHLOMO.

UNCLASSIFIED

PAGE 03 TEL AV 06838 01 OF 02 301422Z

6. SETTLEMENTS THAT WILL BE ESTABLISHED NEXT YEAR (THEIR ESTABLISHMENT HAS BEEN APPROVED BY SETTLEMENT COMMITTEE) WHICH ARE NOT INCLUDED WITHIN FRAMEWORK OF PROPOSAL FOR ESTABLISHMENT OF 36 SETTLEMENTS IN NEXT FOUR YEARS ARE: REGIONAL CENTER AT RAFAH JUNCTION (CALLED "AV-SHALOM" OR "YAMIT" AS PROPOSED BY DAYAN); "ETZION GIMAL," A COOPERATIVE SETTLEMENT BASED ON INDUSTRY AND SERVICES IN GUSH ETZION; "PATZEAL B," A COOPERATIVE MOSHAV IN JORDAN VALLEY BASIN; AND "PITHAT RAFIAH GIMAL" (SADOT C) A COOPERATIVE MOSHAV AT RAFAH JUNCTION.

7. AT REGIONAL CENTER AT RAFAH JUNCTION WORK ON PREPARING SITE HAS ALREADY BEGUN, AND IN FEW MONTHS' TIME FIRST NUCLEUS WILL

SETTLE THERE. THIS NUCLEUS INCLUDES IMMIGRANTS FROM SOVIET UNION. THEY WILL ARRIVE AT THEIR TEMPORARY PLACE OF RESIDENCE, BLOC CENTER AT SADOT.

8. ON LAND SET ASIDE FOR ESTABLISHMENT OF "ETZION GIMAL" AT GUSH ETZION, PREPARATION OF GROUND WILL BEGIN AT END OF SEPT. NUCLEUS DESTINED TO SETTLE THERE, A RELIGIOUS GROUP FROM THE US, WILL SETTLE AT ETZION GIMAL IN COURSE OF 1975. IT SEEMS THAT BOTH "PATZEAL B" AND "PITHAT RAFIAH GIMAL" (SADOT C) WILL BE READY TO ABSORB NEW SETTLERS IN COURSE OF 1975 (FOR "PATZEAL B" KEREN KAYEMET LE ISRAEL HAS ALREADY COMPLETED PREPARATORY GROUNDWORK). IF PLAN SUBMITTED BY SETTLEMENT DEPARTMENT IS APPROVED, THEN BY 1978 THERE WILL BE SEVENTY-SIX ISRAELI SETTLEMENTS BEYOND GREEN LINE (1 E 46 ALREADY IN EXISTENCE, 4 IN THE COURSE OF BEING SET UP, AND 26 PROPOSED SETTLEMENTS). ALREADY CHANGES HAVE BEEN MADE IN PLAN THAT WAS SUBMITTED A FEW WEEKS AGO, AND INTERNAL CONSULTATIONS ARE BEING HELD BETWEEN HEADS OF SETTLEMENT SECTION, MINISTER ISRAEL GALILI, AND SECURITY ELEMENTS IN ORDER TO BRING PLAN UP TO DATE SO THAT IT CAN BE APPROVED BY GOVERNMENT IN THIS TERM.

9. MORE THAN ONE QUARTER OF SETTLEMENTS TO BE ESTABLISHED WILL BE BASED ON INDUSTRY, OR AS THEY ARE CALLED BY HEAD OF SETTLEMENT DEPARTMENT, PROF RAANAN WEITZ, KFATIM (MEANING INDUSTRIAL VILLAGES). HE THINKS THAT ONE OUGHT TO ESTABLISH, APART FROM AGRICULTURAL SETTLEMENTS, ALSO NON-AGRICULTURAL SETTLEMENTS BASED ON MODERN TECHNOLOGY. REASON HE GAVE IS THAT IN A NUMBER OF ZONES (CENTER OF GOLAN HEIGHTS, GUSH ETZION, UNCLASSIFIED

PAGE 04 TEL AV 06838 01 OF 02 301422Z

AND OTHERS) THERE ARE NO SUITABLE AGRICULTURAL CONDITONS. MOREOVER, NOT ALL CANDIDATES FOR SETTLEMENT AMONG IMMIGRANTS AND YOUNGER GENERATION IN THIS COUNTRY REGARD AGRICULTURE AS A CHALLENGE NOWADAYS.

10. IN VIEW OF SUCCESS OF MOST SETTLERS WHO WENT TO SETTLE ON LAND IN RECENT YEARS (ABOVE ALL SADOT, RAFAH JUNCTION AND PATZEAL, OR AS IT IS OFFICIALLY CALLED "MMAALE-EPHRAIM", ONE CAN ALSO DISCERN A SERIOUS SHIFT IN MOVEMENT OF VOLUNTARY SETTLEMENT BEYOND GREEN LINE. IN FIRST YEARS AFTER SIX-DAY WAR, NEW SETTLEMENTS WERE CRYING FOR WORKING HANDS. NOW, THERE ARE MANY CANDIDATES. ACCORDING TO PRIVATE EVALUATION, THERE ARE TODAY IN ALL SETTLEMENTS WHICH HAVE BEEN ESTABLISHED BEYOND THE GREEN LINE ABOUT 5000 ISRAELI SETTLERS. IF PLAN PROPOSED BY SETTLEMENT DEPARTMENT IS IMPLEMENTED, IT WOULD APPEAR THAT BY EARLY 1980S NUMBER OF SETTLERS WILL RISE TO TENS OF THOUSANDS.

UNCLASSIFIED

PAGE 01 TEL AV 06838 02 OF 02 301514Z

50

ACTION NEA-12

INFO OCT-01 IO-13 ADP-00 CIAE-00 DODE-00 PM-07 H-03 INR-10

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UNCLAS SECTION 2 OF 2 TEL AVIV 6838

11. DIVISION OF TASKS AMONG PARTIES CONCERNED WITH ESTABLISHMENT OF NEW SETTLEMENTS BEYOND GREEN LINE IS ON WHOLE CLEAR AND LOGICAL. SETTLEMENT SECTION OF ZIONIST ORGANIZATION PLANS ESTABLISHMENT OF SETTLEMENTS AND SUBMITS PLANS FOR APPROVAL TO MINISTERIAL COMMITTEE FOR SETTLEMENT AFFAIRS, HEADED BY MINISTER ISRAEL GALILI. AFTER PLANS ARE APPROVED, THERE ARE JOINT CONSULTATIONS WITH STAFF OF MILITARY ADMINISTRATION OR WITH MILITARY COMMAND TO WHICH REGION BELONGS.

12. DURING THESE CONSULTATIONS PROBLEMS OF LAND ARE CLARIFIED. IF LAND IS NOT STATE DOMAIN, THERE IS NEED EITHER FOR EXPROPRIATION OR CLOSING OF A CERTAIN REGION, AND THEN IT IS UP TO MILITARY GOVERNOR TO ISSUE APPROPRIATE SPECIAL ORDER. EXPROPRIATION ORDER OR A CLOSING ORDER IS NOT ISSUED WITHOUT KNOWLEDGE OF DEFENSE MINISTER AND COORDINATOR OF ACTIVITIES IN THE TERRITORIES, GEN SHLOMO GAZIT. ALL WORK CONCERNING PREPARATION OF GROUND AND ITS DEVELOPMENT IS DONE BY K.K.L., WHICH IS ALSO ENGAGED IN ACQUIRING LAND FOR SETTLEMENT.

UNCLASSIFIED

PAGE 02 TEL AV 06838 02 OF 02 301514Z

13. REPRESENTATIVES OF THE SETTLEMENT MOVEMENTS (IHUD HAKVUTZOT VEKIBBUTZIM, MOSHAVIM MOVEMENT, ETC.) ACTIVELY PARTICIPATE IN CONSULTATIONS THAT ARE HELD AFTER APPROVAL HAS BEEN GIVEN BY MINISTERIAL COMMITTEE. DIVISION OF SETTLEMENTS, ACCORDING TO VARIOUS BODIES, IS CARRIED OUT IN ACCORDANCE WITH AN AGREED KEY: IN ACCORDANCE WITH CAPACITY OF THE SETTLEMENT MOVEMENT: IN ACCORDANCE WITH SPECIFIC NEEDS AND LIMITATIONS (HAKIBBUTZ HA'ARTZI - HASHOMER HATZAIR IS PREPARED TO

SETTLE ONLY ON GOLAN HEIGHTS BECAUSE OF A POLITICAL DECISION; RELIGIOUS KIBBUTZ HAS CONCENTRATED ITS MAIN ACTIVITIES IN GUSH ETZION). ESTABLISHMENT OF URBAN CENTERS IS ENTRUSTED TO GOVERNMENT MINISTRIES (MINISTRY OF HOUSING AT KIRYAT ARBA AND TO CERTAIN EXTENT ALSO AT YAMIT; MINISTRY OF DEVELOPMENT AT OPHIRA).

14. SETTLEMENTS WHICH HAVE ALREADY BEEN ESTABLISHED AND THOSE THAT ARE PROPOSED TO BE ESTABLISHED ARE STRUCTURED ON SOLID BASIS. FOR AGRICULTURAL SETTLEMENTS - SOIL AND WATER AND AGRICULTURAL BRANCHES; FOR INDUSTRIAL SETTLEMENTS - INDUSTRY AND TORUST BRANCHES. SINCE SIX-DAY WAY SETTLEMENT ELEMENTS HAVE INVESTED 600 MILLION ISRAELI POUNDS. ACCORDING TO PLAN, ANOTHER 142 MILLION ISRAELI POUNDS WILL BE INVESTED IN NEW SETTLEMENTS THIS YEAR AND NEXT YEAR.

15. EXCERPT OF THE PROPOSAL OF SETTLEMENT DEPARTMENT FOR ESTABLISHMENT OF NEW SETTLEMENTS IN NEXT FOUR YEARS (1974-1978); (ALL NAMES ARE TEMPORARY. THE PLANS ARE LIABLE TO BE CHANGED.)

A. GOLAND HEIGHTS

TEL ZAYIT	MOSHAV	RAMAT MAGSHIMIM BLOC
KIBBUTZ D	KIBBUTZ HAKIBBUTZIM	SOUTHERN GOLAN BLOC
MORDOT	MOSHAV	AT MORDOT HABETIHA
URBAN REGIONAL CENTER		CENTER OF GOLAN, SALUKIYA
INDUSTRIAL VILLAGE A		CENTER OF GOLAN HEIGHTS
INDUSTRIAL VILLAGE B		CENTER OF GOLAN HEIGHTS

B. JORDAN VALLEY BASIN

MEHOLA B	MOSHAV	NEAR MEHOLA
BUKIYA	MOSHAV	NORTHERN BUKIYA VALLEY BASIN
MAHANEH JOSEPH	MOSHAV	ON LOWE SLOPES OF EPHRAIM MNTNS
PATZEAL C	MOSHAV	ON NABLUS-DAMIABRIDGE HWY

UNCLASSIFIED

PAGE 03 TEL AV 06838 02 OF 02 301514Z

KOHAV HASHAHAR	MOSHAV	EPHRAIM MOUNTAINS
REGIONAL CENTER		LOCALITY NOT YET DETERMINED
KALIYA B	KIBBUTZ	KALIYA REGION

C. GUSH ETZION

HAFURIT	MOSHAV	ON GUSH ETZION-ADULAT HWY
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D. RAFAH JUNCTION

SADOT D	MOSHAV	ALL AT SADOT BLOC
SADOT E	MOSHAV	ALL AT SADOT BLOC
SADOT F	MOSHAV	ALL AT SADOT BLOCK
SADOT G	KIBBUTZ	ALL AT SADOT BLOCK
SADOT H	KIBBUTZ	ALL AT SADOT BLOCK
HARUVAH	KIBBUTZ	ALL AT SADOT BLOCK

E. GAZA STRIP

SAMIRI A	MOSHAV	SAMIRI REGION
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SAMIRI B MOSHAV SAMIRI REGION
BLOC CENTER SAMIRI REGION

F. GULF OF EILAT

OPHIRA A KIBBUTZ SOUTH OF OPHRIA
OPHIRA B MOSHAV NORTH OF OPHRIA
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